

## EVALUATION OF SERVICES THAT ARE PROVIDED IN SCHOOLS FOR THE PREVENTION AND CONFRONTATION OF INCIDENTS OF FAMILY VIOLENCE

(Executive Summary)

Advisory Committee for the Prevention and Combating of Family Violence

December 2009

## 1. INTRODUCTION

The following text is the summary of the Final Report, submitted by the Contractor in the frames of the study of the subject: "Evaluation of the services that are provided in Schools for the prevention and confrontation of Family Violence". The study was assigned to CMR Cypronetwork by the Advisory Committee for the Prevention and Confrontation of Family Violence. According to the Copy of Proclamation the study aims to: "Evaluate the objectives, the processes and the effectiveness of services that are provided in Schools for the Prevention and Confrontation of Family Violence".

The objectives of the study, the target groups in which the study is concentrated, the methodology, the frame and the existing services that are provided in the schools of England, Finland and Cyprus, are presented in the completed document of the Report.

2. RESULTS

2.1 Services that are provided in the schools of Cyprus and the existing

practice

As far as it concerns the enacted Handbook of Interdepartmental Processes

(2002) for the Handling of the Family Violence, which mentions the clarification of

duties and the role of all the professionals that take part in the process of

handling family violence, it was realized that the processes that it proposes are

followed in a certain level and there are various problems to its application.

It was evident that the groups for Prevention and Confrontation of Family and

School Violence, as they are indicated in the handbook, do not exist in every

school and where they exist they do not have regular applications of the

processes. As the officers and teachers of primary and secondary education

reported, the teams, where they exist, are not functioning properly.

The directors and inspectors around free Cyprus, claim that the Groups of

Prevention and Confrontation of Family and School Violence are typically formed,

since the Ministry of Education is informed.

However, the results of the research specify that there is a great confusion

between the role and the duties of the Groups, once a lot of them consider that

they have been recommended for the dealing of fighting between students in the

school or even they combine their duties with the safety and health environment

of the school. Moreover it's important to mention that it has not been clarified if

the Handbook is briefly distributed with the memorandum at the beginning of the

school year and then it is properly archived.

Looking at the existing practice, there is a differentiation between the

schools, as far as the localization and reporting of the incidents is

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concerned, depending on whether the school is a primary school or a high

school. In Primary and Pre-Primary Education usually the report comes

from the teacher, who spends longer time with the students, thus he/she is

in a position to recognize the incidents of violence. The teacher reports the

incidents to the principal of the school, and the decision whether to report it

to the Social Services is taken by both of them.

In Secondary Education there are more official mechanisms of locating the

incidents of family violence, as the structured interviews that take place in the

beginning of each year by the Teacher-Counselors. That is the reason why

teachers and the principals of the schools are giving more gravity to the

Consultancy Services and Career Counselor (YSEA) once is considered that

they have the authority to locate and handle the incidents, in collaboration with

the Social Services and the Services of Educational Psychology. Even if another

teacher of the school notices an incident of violence, the Career Counselor is

involved immediately in order to handle the situation. Also they inform the

Principal of the School as well as the School Psychologist who is in charge of the

specific school.

Although the Principal of the school in Secondary Education is obliged to inform

the parents that they will call the Social Services, in practice they very often ask

for the intervention of the Consultancy Services and Career Counselor ( $Y\Sigma EA$ ).

Also, it was often reported that in Secondary Education, most of the cases are

already known and they are handled by the Social Services.

It is noteworthy that in none of the different levels of education had reported the

attendance of Health Services and, specifically, the School Health Services in the

team.

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Even the contribution of the Educational Psychologists is an "exogenous"

service. The Educational Psychologists have to be called to visit the school. They

are not always available in the school as the Career Counselor, although they

are considered to be the professional experts for these cases.

As far as the Group of Prevention and Confrontation of Family and School

Violence (which is supposed to exist from the processes in place) is

concerned, it has been noted that there are not any organized preventive

programs, activities or actions on a systematic basis under the direction of

the Ministry of Education.

Investigating the subject from the side of the Office of the Prosecutor-

General it appears that schools report only few cases of family violence,

even though 8 out of every 10 participants claim that they are aware that

reporting of the incidents is mandatory.

From the semi-qualitative interviews, with teachers and principals of the

secondary education, it is concluded that the collaboration with the Legal

Services is limited or it does not exist and that is because the reports are

delivered via other state services and not directly from the school.

2.2 Locating and recognizing difficulties in the relative services provided

The bigger difficulty in the services provided in the schools is the "fear" that the

teachers feel when they are about to be involved in an incident of family violence,

thus it is a suspending factor in the process of locating and reporting of incidents

according to the enacted processes. Moreover, in the Primary Education it is

estimated that the teachers and principles show bigger tolerance when there are

suspicions for violence because they are more afraid and they tend to run away

from their responsibilities.

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In the secondary schools usually the person in charge of the team is the Teacher

Counselor who encourages the students to report the problems, so there are

more chances to locate the incidents and the report comes straight from the

students. The school psychologists claim that the incidents are more "obvious" in

those cases.

Difficulties in reporting the incidents are located in all the levels of education

because of the fear of damaging the prestige of the school. Moreover due to the

small society of Cyprus and while there are reservations as for the role of the

teachers, they become a target for the parents. The fear and those reservations

of the teachers lead to the delay of the reports to the Social Services, with the

most serious consequence the loss of the findings.

On the other side, there is the concern for unfounded charges, and that leads to

a more careful investigation of incidents before the Social services are informed.

Because of that, the Interdepartmental Committee proposed, among other

suggestions, to make a better investigation of each case before a professional

like a family counselor is called.

The not effective services that are provided in the schools are also a

discouraging element. The teachers were not satisfied because their intervention

cannot substantially help the welfare of children and they consider that the most

suitable services, that can play the most important role on this subject, are the

Services of Educational Psychology, the Social Services and the Police. The

school does not offer support to the children victims. There are restrictions on

what the school can offer and that is only encouragement and understanding if

the academic performance of the victims is not as expected.

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Beyond the problems/ difficulties and the reservedness that are located at the

point of reporting and handling of the incidents, there seem to be simultaneous

problems of correct education and information on the subject of violence since all

of the groups of interest were explicit that there is lack of a satisfactory level of

knowledge and sensitivity about the subject. There is also lack of coordination

and systematic information on the processes of handling the incidents.

Although there are many seminars about the subject - organized by the

Interdepartmental Committee for the Prevention and Confrontation of Family and

School Violence, the Advisory Committee, the Organization for the Prevention

and Confrontation of Family Violence, the Pedagogic Institute of Cyprus and

other governmental institutions and organizations – it is understood that there is

a lack of diffusion of information that results from each seminar as well as lack,

on behalf of the trainee, of briefing of their colleagues.

Under the frame of conducting optional educational seminars, organized by the

Pedagogic Institute of Cyprus, there are some interdepartmental seminars for all

levels of education organized and the speakers are individuals with great

experience in the sector of Consulting and Professional Education Services, the

Educational Psychology Services etc.

The disadvantage these seminars have is that they are optional and they are

only organized on a local level, not country-wide. Thus any attendance of

teachers is voluntary and fragmentary with restrictions regarding the further

diffusion of knowledge acquired by the seminars or by the workshops included in

the seminars.

The seminars of the Interdepartmental Committee include a) Lectures on

violence and processes, preventive confrontation and sensitization and b)

Workshops (case studies). One representative from each school participates and

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the main objective is to participate in such educational programs every 2 years.

The committee estimates that these seminars are essential and the participation

in the past demonstrated great interest. Nevertheless there does not exist a

mechanism to check the existence of feedback or any form of diffusion of the

material from each seminar, in the schools.

In essence, the Interdepartmental Committee, which exists, roughly, for the last

ten years, works in the frames of briefing and sensitization. There are not any

"terms of command" or an action plan. Besides, no administrative support exists

nor some other official mechanism that would allow the Committee to have a

supervisory or coordinative role with regards to the processes in the level of

prevention and confrontation.

According to the results of the research, the participants believe that there is

ignorance of the processes, and that it is a matter of training. There is not an

official process of reporting the incidents, because of the ignorance even in the

higher levels of hierarchy.

Consequently the problem of the training of the teachers consists of three

different levels that require particular attention: a) Gnoseologic Training regarding

family violence, b) Education regarding the role of the teacher and sensitization

on violence issues, c) Interdepartmental training especially in the legal

obligations that derive from the enacted processes and subjects of

collaboration/co-ordination of all involved institutions and services.

Another weakness, reported by the different groups of interest, is the annual

school circular. It depends on the school principal how much attention will be

given to the processes. Moreover, in the educational meetings mostly,

educational matters are discussed and the educational psychologists are not

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invited to participate even though there is encouragement on their behalf.

Naturally, it is up to the principal to decide.

Some other practical problems that result from the application of the processes

are certain legal obstacles that not only impede the teachers from handling

properly the incidents but also function negatively for all the system.

Moreover there seems to be a need for clarification of the role and duties of all

the services and related information for the subject, since it is co-related to the

co-ordination problems that exist between the involved services.

Structural and infrastructural problems were diagnosed through this research as

well as the need for innovation in the various sectors.

In the subject of collaboration between institutions and interdepartmental

communication which has an effect on all the co-ordination and it is related with

the deficient coordinated education/training, an important problem comes up, the

personnel turnover. When some officers that are responsible in certain services

are moved, then the communication malfunctions. Beyond the negative impact in

effective communication and collaboration, the rotation of duties of the personnel

has an effect to the dissimilarity in handling of the incidents.

Moreover, all the targeted groups of the research agree that there is a problem

with the number of the educational psychologists in the schools and the pressure

of work as well as bureaucracy that characterizes the Social Services.

As a result of the above it is derived that the services that are provided today in

the schools for the prevention and confrontation of violence are not sufficiently

effective. It is not clear for the teachers that each child and adolescent has the

legal right of protection from family violence, as well as support from the

responsible services and that the teachers are indebted to ensure that right for

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every child. The difficulties and the problems that exist in the function of the relative services are listed briefly below:

- The enactment of the handbook has not been taken seriously
- The incidents are not located or they are not reported on time
- The teachers are afraid to be involved in cases of violence.
- The existence of unfounded charges complicate also the report of the well-founded information.
- The unsatisfactory results of the services provided in the schools as far as it concerns the essential protection of children.
- The deficient education, briefing and sensitization on the subject.
- The lack of coordinated and systematic briefing on the processes of handling the incidents.
- The seminars on briefing and training about the subject are having the below problems: a) absence of diffusion of information of the results of each seminar, b) the conduct of seminars take place mostly on a local level and they are optional, thus the attendance is voluntary, c) the number of representatives from each school that participate in the seminars of the Interdepartmental Committee is very limited.
- The lack of an action plan and administrative support on behalf of the Interdepartmental Committee.
- The directions of the circular in each school are applied in different ways according the beliefs of the principal of each school.
- The absence of the educational psychologists in teachers' meetings, although they are willing to participate.
- The legal obstacles that impede teachers from handling certain incidents.
- The lack of clarification of the roles and duties for each service and a general co-ordination between the services.

- The rotation of personnel between the services causes communication and co-ordination gaps.
- The structures and infrastructures in different departments need innovation.
- The small number of educational psychologists occupied in the schools and the pressure of work.
- The existence of bureaucratic processes in all the involved services.

## 3. Suggestions for effective services in the schools

Studying the results of the desk and field research as well with the analysis of all essential elements, the Research Team submits the following proposals, taking into consideration the improvement of services that are provided in the schools for the prevention and confrontation of family violence. The below proposals are analyzed extensively in the completed study of the research:

- 1. Secure the creation and effective operation of the Prevention and Confrontation Teams of Family Violence in the Family in all schools.
- 2. Creation of a mechanism of continuous briefing of the personnel of each school, in the beginning of each school year, with regard to the existence and the enacted processes of the Handbook of Interdepartmental Processes.
- 3. Follow-up of the educational seminars of family violence.
- 4. Creation and application of programs based on systematic training and sensitization of teachers in the subject of family violence.
- 5. Application of coordinated actions, for parents and children, aiming for the prevention of family violence with the collaboration of responsible Services.
- 3. Creation of mechanisms that will support teachers who are involved in incidents of violence.
- 4. Better staffing of schools with Educational Psychologists, Family Consultants and Social Workers.
- 5. Better co-ordination between the relevant services and creation of multitasking teams for handling the incidents of family violence.
- 6. Creation of Coordinative Service, more likely on a Minister level, with the "authority" to apply and "to oversee" the processes as far as it concerns prevention and confrontation.
- 7. The creation of therapeutic centers within school, supported with various specialties that will work afternoons and evenings with vulnerable students victims of family violence as well as with members of their family.

8. Collaboration of schools with Non-Governmental Organizations as well as with the Municipalities for the provision of services that will support and teach skills to vulnerable students victims of family violence that belong to minorities.